Redmond Zoning and Municipal Code – Annual Cleanup

Final City Council Issues Matrix for December 8, 2020 and January 5, 2021

Discussion Issues

Issue	Discussion Notes	Status
Project Scope, Schedule, and Contract		
1. The sizes for signage need to be reduced in the multi-occupant / mixed-use locations to take into consideration percentages across with entire frontage of the building in relation to overall building design and the number of businesses housed in said building. Additionally, the City needs to update the figure drawing examples to include multi-occupant / mixed-use spaces / density zones, as currently the Zoning Code only	 <u>City Council Discussion</u> <u>1/5/2021</u>: Councilmember Forsythe noted her discussion with Carol Helland, Director of Planning and Community Development regarding sign legibility and an anticipated approach for follow up to her concerns. Councilmember Carson requested an overview of the discussion that occurred between Councilmember Forsythe and Director Helland. Councilmembers raised no additional concerns regarding this item and Councilmember Forsythe agreed that the item was closed. <u>12/8/2020</u>: Councilmembers began their review of the Annual Code Cleanup during their December 8, 2020 Committee of the Whole – Planning and Public Works. The annual "cleanup" addresses minor changes to the City code to improve its accuracy, clarity, and administration in conformance with adopted plans, policies, and regulations. 	Openec 12/8/ 2020 Closed 1/5/202
provides stand-alone buildings examples? For this current review of the Annual Redmond Zoning and Municipal Code Cleanup, include an addition to RZC <u>21.44.020</u> .E.3 General Sign Design Standards - Sign Legibility: "Vertically- stacked typography of Latin characters is prohibited as they are difficult to read due to varying letter widths and ligatures creating accessibility barriers." (Forsythe, Carson)	 Councilmember Forsythe expressed interest in a variety of aspects related to sign design standards, particularly for signs installed within the urban centers and mixed-use developments. The universal accessibility and legibility of signs including use of serif versus san serif fonts; Language around # square feet per lineal foot of building frontage up to # square feet and up to # percentage of building frontage; LED/low energy requirement for all illuminated signs with solar power highly encouraged; and Lumen output measurement for high density area illuminated signs. Councilmember Forsythe suggested, for the current review of the Annual Code Cleanup series, including "vertically-stacked typography of Latin characters is prohibited as they are difficult to read due to varying letter widths and ligatures creating accessibility barriers" within RZC 21.44.020.E.3 General Sign Design Standards – Sign Legibility.	

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	 <u>Staff Response/Recommendation</u> 1/5/2021: Director Helland provided an overview of her discussion with Councilmember Forsythe including: Sign code visibility such as fonts and their accessibility issues on behalf of people possessing visual impairments could not be included in the 2020 Annual Code Cleanup package due to its substantive scope. 	
	 A subsequent review of the City's sign code would allow for in-depth study including the history and rationale of previous amendments and litigation. Discussion regarding proposed changes would also include stakeholder and community involvement. 	
	 And in-depth focus on sign regulations would support comprehensive consideration of laws, coordination with the City's Design Review Board such as regarding trademark signage, and analysis of sign size, illumination, and relationship to urban design. 	
	• Potential updates to the City's sign code could be coordinated with similar topics such as those involved in the Zoning Code Rewrite taking place during the next three years.	
	12/8/2020: The minor amendment to RZC 21.44.010 recommended to clarify the respective sign standards for Marymoor Village design districts (MDD1 - MDD5). These were not previously indicated in RZC 21.44.010 Signs and Street Graphics. Because of the unique variety of uses allowed for in Marymoor Village, the current sign code does not provide specificity regarding allowed sign types and associated design standards.	
	In the interim, staff has relied on the design standards for signs located in the Downtown zones. New development closest to the future light rail station (MDD1) has implemented the standards consistent with the Riverbend zone (RVBD) while development in the remaining Marymoor Village design districts (MDD2, MDD3, MDD4, and MDD5) has implemented the standards consistent with the Anderson Park zone (AP). For consistency of administration	

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	and establishing predictability, the proposed amendments align with the operational approach. This issue was first identified during the administration of the Marymoor Village code for a private development (November 14, 2019).	
	The RZC speaks to sign legibility under RZC 21.44.020.E.3 as follows:	
	RZC 21.44.020.E.3. Sign Legibility.	
	 a. Use a brief message. Signs should use the fewest words possible. A sign with a brief, succinct message is simpler and faster to read, looks cleaner, and is more attractive. Signs should be used primarily for the purpose of identification or conveying recognition of a particular <u>development</u> or business. The primary sign message shall contain only the business name. If secondary signage is needed to describe the business use, it should be the same size or smaller than the primary business message. Other information, such as product listing, <u>services</u>, slogans, phone numbers, internet information, third-party advertising, etc. shall be placed inside the windows or on permitted <u>temporary signs</u> for communication purposes, rather than on the exterior building façade or on a freestanding or <u>monument sign</u>. 	
	b. Ensure legibility. An effective sign should do more than attract attention; it should communicate its message clearly, and be ensured to be easy to read.	
	c. Use easy-to-read lettering styles. Avoid hard-to-read, intricate typefaces. Typefaces that are difficult to read reduce the sign's ability to communicate.	
	d. Avoid spacing letters and words too close together. Crowding of letters, words, or lines will make any sign more difficult to read.	
	e. Use significant contrast. If there is little contrast between the brightness or hue of the message of a sign and its background, it will be difficult to read.	
	f. Use symbols and logos. Pictographic images will usually register more quickly in the viewer's mind than just a written message. Logos and graphics are encouraged if they meet the purpose and intent of the Sign Design Standards and the <u>sign area</u> allowed under the Sign Code.	

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	Staff surveyed federal, state, and local development codes and other regulations and	
	standards to learn what is commonly or locally administered. Few local governments, with	
	the exception of Leavenworth due to its Bavarian design approach, include sign design	
	standards specific to letter style, type, or font. The following information describes	
	standardization of signage recommended for accessibility, for wayfinding and interpretive	
	signage installed in national parks, and signage installed in accordance with the City of	
	Seattle's design guidance.	
	1. Citation from ADA Standards for Accessible Design – Chapter 703 Signs	
	703.5.2 Case. Characters shall be uppercase or lowercase or a combination of both.	
	703.5.3 Style. Characters shall be conventional in form. Characters shall not be italic,	
	oblique, script, highly decorative, or of other unusual forms.	
	2. Citation from National Parks Service:	
	Typeface.	
	Typefaces for the UniGuide Standards were selected for their high legibility. Based	
	on SEGD recommendations, two classic faces were chosen: the sans-serif face	
	Frutiger, initially designed for ease of reading on road guide signs, and Rawlinson	
	(and its variation NPS Roadway) which was developed specifically for the National	
	Park Service. Tests on Rawlinson show that it is a very readable font.	
	Although decorative fonts appeal to some because of their historic reference, they	
	are to be avoided. Variations of Rawlinson and Frutiger (e.g., light, extra bold,	
	condensed, expanded, italic, etc.) are generally to be avoided. In keeping with SEGD	
	guidelines, words of all uppercase letters should be used sparingly because they are	
	difficult to read.	

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	3. Citation from City of Seattle Design Guidelines	
	 SIGNAGE 1. Scale and Character: Add interest to the streetscape with exterior signs and attachments that are appropriate in scale and character to the project and its environs. Signage should be compatible in character, scale, and locations while still allowing businesses to present a unique identity. 2. Coordination with Project Design: Develop a signage plan within the context of architectural and open space concepts, and coordinate the details with façade design, lighting, and other project features to complement the project as a whole, in addition to the surrounding context. 	
	Additional research regarding requested changes to the City's sign code will be provided in context of the background of the current code and opportunities for alignment with state and federal guidelines. Consideration will be made for scoping this item such as during the 2021 Annual Code Cleanup or Zoning Code Rewrite project, based on staff capacity. Presently, the majority of staff's work is focused on housing and reducing barriers to affordable Transit Oriented Development (TOD), reinforcing environmental protections, and reducing the cost of doing business through clear and consistent code language that responds to the community vision.	
2. Provide additional information regarding the Planning Commission's discussion of Affordable Housing, identified in the Planning Commission's Nov. 18, 2020 Final Report and Issues Matrix. (Kritzer)	City Council Discussion 1/5/2021: Councilmember Kritzer recognized how the item was of significant interest to the Planning Commission and requested additional discussion of the Commissioners' concerns and implications regarding RZC subsection 21.76.030.E.3.b.i. Councilmembers raised no additional concerns regarding this item and Councilmember Kritzer agreed that the issue was closed.	Opened 12/8/ 2020 Closed 1/5/2021
	12/8/2020: During the City Council's December 8, 2020 Committee of the Whole – Planning and Public Works, Councilmember Kritzer requested description of the Planning Commission's discussion of RZC 21.76.030.E.3 Application Requirements – Fee Exemptions specific to affordable housing.	

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	Staff Response/Recommendation 1/5/2021: Staff reiterated the questions and discussion the Planning Commission held regarding this item during their October 21 and 28, 2020 study session. Though the 5-year provision of the code section was not recommended for amendment, Commissioners requested additional information for their understanding of its relationship to the built environment and affordable housing. Staff described the code section's implementation and, as an incentive, its preservation of affordable housing in addition to and with higher degrees of unit-based affordability than required by citywide or neighborhood-based affordable housing requirements. The clause addresses the addition of unit-based affordability at 60 percent of the area median income, maintained as affordable for a period of five years. Non-profits and housing agencies involved in public-private partnership such as with local government most frequently utilize the code provision and have maintained the higher degrees of affordability to date. The incentive of fee waivers helps offset a portion of the cost of development in exchange for the increase in the number and levels of housing affordability.	
	12/8/2020: Planning Commissioner East asked for clarification regarding the 5-year clause within RZC 21.76.030.E.3.b.ii regarding application fee exemption for affordable housing. She requested information describing conditions after the five-year period including in the event that the occupant's income remained the same during the timeframe.	
	Commissioner East was confirming that tenants would not be evicted abruptly and without notice at the end of the five-year period and that the amendment was not change the requirements of the code section. Staff confirmed that legal notice would be required for any changes to the housing that would impact tenants in alignment with housing statues (state and county). Staff confirmed that the proposed	

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	amendment made no changes to the code beyond the intended clarification, and	
	was not imposing any new restrictions, requirements, or substantive changes. Staff	
	also confirmed that the recent developments taking advantage of this incentive are	
	long-term affordable housing projects, not anticipated to return to market rate after	
	the five-year period. The two projects have been and are being developed with A	
	Regional Coalition for Housing (ARCH) and City funding, further limiting opportunities	
	for market rate conversion.	
	Commissioners Shefrin, Captain, and Rajpathak also asked:	
	 Whether this section of the Redmond Zoning Code was limited to non-profit organizations? 	
	 Whether people living with the housing unit during the five-year period would be turned out at the end of the period? 	
	 Whether the five-year provision affects ARCH such as when a home purchaser is not found? 	
	In response to the Commissioner's questions, staff provided the following:	
	• Exemption is available for projects voluntarily providing affordable housing units	
	beyond the required affordable housing amounts that are based on citywide and neighborhood-based regulations;	
	 The Code Administrator may extend the designated 5-year clause such as through a Development Agreement with the applicant; 	
	 Otherwise, after five years, the additional affordable units beyond those required 	
	to meet citywide and/or neighborhood-based affordable housing requirements	
	could revert to market rate units in alignment with housing statutes; and	
	Common use of this code provision has been by developments funded by non-profit	
	agencies such as ARCH or by the City whereby, the affordability level has been	
	maintained. Though, the code provision is not limited to non-profits. Due to project	
	scale and long-term returns, non-profits and non-profit/profit partnerships are most	

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	common. For-profit developers tend to build affordable housing into market rate projects and instead exercise other tools such as the Multi-Family Tax Exemption (MFTE).	